OPEN MEETING ITEM

ORIGINAL 415

TELEPHONE: (602) 542-4242

CHAIRMAN

CARL J. KUNASER CHAIRMAN

WILLIAM A. MUNDELL COMMISSIONES **BOCKETED BY** 

ARIZONA CORPORATION CO

FAX: (602) 594-7470 E-MAIL: accsec@ccsd.cc.state.az.us

#### MEMORANDUM

TO:

Chairman Carl J. Kunasek

Commissioner Jim Irvin

Commissioner William A. Mundell

FROM:

Mark Sendrow

Director of Securities

DATE:

September 19, 2000

RE:

Calumet Slag, Inc. et al. (S-03361A-00-0000); Proposed Order to Cease and

Desist, Order for Restitution, Order for Administrative Penalties and Consent to

Same re: Jeffery G. Crawford

CC:

Brian C. McNeil, Executive Secretary

Attached is a proposed Order to Cease and Desist, Order for Restitution, Order for Administrative Penalties and Consent to Same ("Order") against respondent Jeffery G. Crawford ("Crawford") in the matter of Calumet Slag, Inc., et al. The Order requires Crawford to cease and desist from further violations of the Arizona Securities Act, pay restitution in the amount of \$400,000, and pay a subordinated administrative penalty of \$15,000.

Commencing in approximately 1994, Crawford participated with other named respondents in raising investment funds for an Arizona company known as Calumet Slag, Inc. ("Calumet"). Calumet was ostensibly formed to extract precious metals from a slag pile located in the Black Hills of South Dakota, and its principals soon began raising funds through the sale of Calumet Stock to a number of investors. Neither Crawford nor the Calumet securities were ever registered with the Securities Division.

The sale of Calumet stock by the principals of Calumet was fueled by references to a number of assay reports allegedly taken from the South Dakota slag pile. Other than the assay reports that purportedly forecast huge returns, little other information was provided to potential investors. For instance, written disclosures about the company, Calumet financial information, and evaluations as to risk were routinely withheld from investors. By 1999, at least \$580,000 in investments had been raised for Calumet from approximately 180 investors. Despite this influx of capital, the slag pile remains unprocessed and Calumet has no other material assets.

Crawford resigned from his position as an officer and director of Calumet in approximately 1998. By the time of his resignation, Crawford had participated in numerous Calumet sales presentations, and had played an active role in the promotional efforts for Calumet. Records and subsequent disclosures show that Crawford was involved, either directly or indirectly, in the sale of approximately \$400,000 worth of Calumet stock. Despite Crawford's role in generating these investor funds, financial records indicate that Crawford retained only a minor amount of these funds for his personal use. The majority of these investor funds were ultimately remitted to respondent Patton.

The Order finds that Crawford offered or sold unregistered securities, offered or sold securities without the requisite registration, and made material misrepresentations to investors by exaggerating the intrinsic value of the Calumet slag pile. Additionally, the Order finds that Crawford was responsible for material omissions by failing to disclose pertinent information to investors concerning the status of Calumet Slag and the use of investor funds for the project.

The Order requires Crawford to cease and desist from any further violations of the Securities Act, to reimburse investors on account of his involvement with Calumet by paying restitution in the amount of \$400,000, and to pay administrative penalties in the amount of \$15,000 for his violations of the Arizona Securities Act. The administrative penalty is subject to a reduction to \$7,500 once full restitution has been made.

The Division recommends this Order on the grounds that it requires Crawford to reimburse investors for all investor funds Crawford generated during his involvement with the Calumet operation, and it assesses an additional administrative penalty to deter such future conduct. This Order does take into consideration the fact that Crawford did not retain the majority of the investor funds raised during his involvement with the Calumet project.

Originator: Jamie Palfai

AG Assigned: Jennifer Boucek

#### BEFORE THE ARIZONA CORPORATION COMMISSION

_						
2						
3	CARL J. KUNASEK					
4	Chairman JIM IRVIN					
	Commissioner					
5	WILLIAM A. MUNDELL					
6	Commissioner					
	In the matter of					
7		DOCKET NO. S-03361A-00-0000				
8	CALUMET SLAG, INC.,	) DECISION NO				
°	an Arizona corporation 13433 N. 16 <sup>th</sup> Avenue	DECISION NO.				
9	Phoenix, Arizona 85029	ORDER TO CEASE AND DESIST,				
		ORDER FOR RESTITUTION,				
10	GARETH N. PATTON	ORDER FOR ADMINISTRATIVE PENALTIES AND CONSENT TO				
11	23769 Blue Lead Mountain Road Hill City, South Dakota 57745	SAME BY RESPONDENT				
	Hill City, South Dakota 37743	CRAWFORD				
12	JEFFERY G. CRAWFORD					
13	1822 N. Barkley	)				
	Mesa, Arizona 85203					
14	MATTHEW E. HUNZINGER	)				
15	13031 N. 59 <sup>th</sup> Drive	)				
	Glendale, Arizona 85304,					
16	Respondents.					
17	· ·					
		, 				
18						
19	I.					
	INTRODUCTION					
20						
21	Respondent JEFFERY G. CRAWFORD ("CRA	wfORD") elects to permanently waive his				
22	right to a hearing and appeal under Articles 11 and					
23	§44-1801, et seq. (the "Securities Act") with respect to this Order to Cease and Desist, Order for					
24	Restitution, Order for Administrative Penalties					
25	CRAWFORD admits the jurisdiction of the Arizona	Corporation Commission ("Commission");				

admits the Findings of Fact and Conclusions of Law contained in the Order for the purpose of

this proceeding only; and consents to the entry of this Order by the Commission.

25

26

# 

# 

## 

# 

# 

# 

## 

## 

### 

### 1.6

#### 

### 

### 

#### 

# 

#### 

#### 

# 

#### FINDINGS OF FACT

- 1. CRAWFORD, whose last known address is 1822 N. Barkley, Mesa, Arizona, was an officer and director of Calumet Slag, Inc. ("Calumet") at different periods from 1994 until approximately 1998. During much of this same period, Gareth N. Patton ("Patton") served as a director and president of Calumet and Matthew E. Hunzinger ("Hunzinger") served as an agent, officer and director of Calumet.
- 2. Patton and Hunzinger, the two above-referenced Calumet principals outside of CRAWFORD, will collectively be referred to as "Calumet Representatives."
- 3. Calumet was first incorporated in Arizona in 1992. At the time of incorporation, Calumet's sole asset consisted of a slag pile and cone located in South Dakota. Some time in 1993, Patton entered into an agreement with two individuals from J & D Asphalt of South Dakota to process Calumet's slag pile. A dispute ensued, and the processing agreement broke down. In response, the two individuals sued Calumet for breach of contract, seeking hundreds of thousands of dollars in damages. In conjunction with the filing of this suit, these individuals placed a mechanic's lien on Calumet's slag pile.
- 4. In 1994, CRAWFORD and the Calumet Representatives began offering and selling Calumet securities to a range of investors. To attract these investors, CRAWFORD and the Calumet Representatives represented that the company's principal asset, the slag pile located in the Black Hills of South Dakota, contained high concentrations of valuable ores. CRAWFORD and the Calumet Representatives supported this claim by referring to a series of "highly encouraging" assay results obtained from the slag pile. By the close of 1999, CRAWFORD and the Calumet Representatives had individually and collectively sold over 960,000 shares of Calumet common stock to approximately 180 investors, and in doing so had raised approximately five hundred and eighty thousand dollars (\$580,000).

Decision No.

 5. During offers and sales of Calumet stock, CRAWFORD did not disclose to certain investors that a lawsuit against Calumet was pending. CRAWFORD also failed to disclose to investors that the officers and directors of Calumet had little or no expertise in the mining/reclamation industry, that Calumet was being assessed rental fees for having its asset situated on Patton's property, or that the officers and directors of Calumet were accruing deferred salaries from the company. Crawford has since agreed to forfeit any claims for deferred salaries from Calumet Slag.

- 6. CRAWFORD also failed to inform investors about the risks to their investments or to provide any written documentation about their investments.
- 7. In their continuing efforts to promote Calumet to investors, CRAWFORD and the Calumet Representatives claimed that trial assays on the slag pile had indicated that the slag pile would be worth millions of dollars when finally processed.
- 8. Beginning in 1994, the costs of Calumet shares to investors fluctuated from a low of 25¢ per share to a high of \$5 per share. In conjunction with these sales, CRAWFORD and the Calumet Representatives told investors that their investment funds were going to be used for, and were essential to, the advancement of the Calumet operation. In spite of these claims, investment funds were used for the personal expenses of the officers and directors of Calumet. Of the funds solicited for the Calumet project, CRAWFORD participated in the raising of approximately \$400,000.
- 9. During a shareholder meeting in late 1994, the shareholders were told that an Arizona mining company, Cyprus Amax Minerals ("Cyprus"), had expressed an interest in processing Calumet's slag pile, and that the reclamation operation would likely be completed in approximately three months.
- 10. A Cyprus field geologist did evaluate the Calumet slag pile and surrounding areas in November of 1994. Following his examination, the geologist issued a report claiming that the size, value and mineral potential of the slag pile and adjacent tailings dumps did not exist as

represented. The geologist specifically noted that the slag pile and dumps did not appear to have any value with respect to their mineral contents.

- 11. On December 4, 1994, Cyprus' Exploration Manager sent Patton a letter concerning the results of his company's evaluation of the three tailings dumps as well as Calumet's slag pile. The Exploration Manager informed Patton that there were no significant values in gold or silver in the dumps or in the slag pile. The Exploration Manager continued that Cyprus had no interest in processing either the dumps or the slag pile.
- 12. CRAWFORD and the Calumet Representatives did not disclose to future investors the evaluations and conclusions made by Cyprus with respect to the slag pile's precious metal content or to Cyprus' lack of interest in pursuing the project.
- 13. At a Calumet sales presentation in 1996, CRAWFORD and the Calumet Representatives told a prospective investor that recent assay reports on Calumet's slag translated into a return of fifteen million dollars (\$15,000,000) for the gold alone, and that significant additional amounts were recoverable for other precious metal extractions. In response to a prospective investor's inquiries about Calumet's operations and liabilities, CRAWFORD and the Calumet Representatives continued that, other than one nearly resolved lawsuit, there were no ongoing claims, debts, leases, salaries or other expenses that might affect the value of the Calumet investment.
- 14. Unrelated to Calumet's operations, the South Dakota Department of Environment and Natural Resources conducted an independent trial assay on Calumet's slag pile in 1998 as part of its routine inspections for hazardous waste sites. The assay results from this sample showed only trace concentrations of precious metals.
- 15. To date, more than 960,000 shares of Calumet common stock have been sold to approximately 180 investors. The majority of these shares were previously owned by Calumet or by officers and directors other than CRAWFORD. Based on bank records, company documents, correspondence, and investor questionnaires, CRAWFORD has raised or otherwise generated

approximately four hundred thousand dollars (\$400,000) from the sale of this Calumet stock. Despite these figures, the only known asset currently in the possession of Calumet remains the unprocessed slag pile located on Patton's property.

- 16. The project remains at a standstill, the exploration permit to move or process the slag has expired, and none of the investors in the Calumet project have received any return on their investments.
- 17. During the entire period referenced above, neither CRAWFORD nor the Calumet securities were registered with the Securities Division in any capacity.

#### III.

#### **CONCLUSIONS OF LAW**

- 1. The Commission has jurisdiction over this matter pursuant to Article XV of the Arizona Constitution and the Securities Act.
- 2. CRAWFORD, as an officer and director of Calumet, offered or sold securities within or from Arizona, within the meaning of A.R.S. §§ 44-1801(15), 44-1801(21), and 44-1801(26).
- 3. CRAWFORD, as an officer and director of Calumet, violated A.R.S. §44-1841 by offering and selling securities that were not registered, not the subject of a notice filing, and not exempt from registration.
- 4. CRAWFORD violated A.R.S. §44-1842 by offering or selling securities while not registered as a dealer or salesman and while not having any applicable exemption from such registration.
- 5. CRAWFORD, as an agent, officer and director of Calumet, violated A.R.S. § 44-1991 by making untrue statements of material fact, or omitting to state any material fact necessary in order to make the statements made, in the light of the circumstances under which they were made, not misleading.
- 6. CRAWFORD'S conduct is grounds for a Cease & Desist Order to be issued pursuant to A.R.S. §44-2032.

7

5

10

17

18

19 20

21

22

23

24

25

26

7. CRAWFORD'S conduct is grounds for an order of restitution to be provided pursuant to A.R.S. §44-2032.

8. CRAWFORD'S conduct is grounds for administrative penalties to be assessed under A.R.S. §44-2036.

#### IV.

#### **ORDER**

THEREFORE, on the basis of these Findings of Fact, Conclusions of Law, and CRAWFORD'S consent to the entry of this Order, the Commission finds that the following relief is appropriate, in the public interest, and necessary for the protection of investors:

IT IS ORDERED, pursuant to A.R.S. § 44-2032, that CRAWFORD, his agents, successors and assigns permanently Cease and Desist from violating the Securities Act in any respect, including the following:

- Offering to sell or selling unregistered securities within or from Arizona where no a) exemption from registration applies;
- Offering to sell or selling securities within or from Arizona without prior b) registration as a dealer and/or salesperson where no exemption from registration applies;
- In connection with the offer to sell or sale of securities within or from Arizona, c) making untrue statements of material fact, or omitting to state any material fact necessary in order to make the statements made, in the light of the circumstances under which they were made, not misleading.

IT IS FURTHER ORDERED, pursuant to A.R.S. § 44-2032, that CRAWFORD cooperate with the Securities Division in any ongoing administrative proceedings against the other named Respondents in this action.

IT IS FURTHER ORDERED, pursuant to A.R.S. § 44-2032, that CRAWFORD shall pay restitution to investors as reflected on the records of the Commission in the amount of \$400,000.

This sum shall accrue additional interest at the rate of 10% per annum starting on the entry date of this Order until the restitution amount is paid in full. Payment of this restitution amount shall be made solely in the form of money orders or cashier's checks. Payment shall be made to the State of Arizona to be placed in an interest-bearing account maintained and controlled by the Arizona Attorney General. The Arizona Attorney General shall disburse the funds on a pro rata basis to investors. If any disbursement check is not deliverable or does not clear the account within 90 days from the date of issuance, the funds shall be redistributed to the known investors.

IT IS FURTHER ORDERED, pursuant to A.R.S. §44-2032, that the amount of restitution ordered against CRAWFORD will be offset by any restitution payments duly made by other respondents named in this matter.

IT IS FURTHER ORDERED, pursuant to A.R.S. §44-2036, that CRAWFORD shall pay administrative penalties in the amount of \$15,000, payable to the State of Arizona. The payment of these administrative penalties shall be subordinated to the payment of restitution as set forth above. Should CRAWFORD default on the above-referenced restitution obligations, the entire administrative penalty shall immediately become due and payable. Once the administrative penalties become due and payable, any outstanding amounts will accrue interest at the rate of 10% per annum until paid in full. The administrative penalties shall be reduced to an amount of \$7,500 if the above-referenced restitution obligations are paid in full.

19 20

1

2

3.

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

21

22

24

23

25 26

Decision No.

ı						
1	IT IS FURTHER ORDERED that should CRAWFORD violate any of the orders prescribed					
2	above, the Securities Division may vacate this consent order and reinstate legal proceedings					
3	against CRAWFORD.					
4	IT IS FURTHER ORDERED that this Order shall become effective immediately					
5						
6						
7	BY ORDER OF THE ARIZONA CORPORATION COMMISSION					
8	BY ORDER OF THE ARIZONA CORPORATION COMMISSION					
9						
10	CHAIRMAN	COMMISSIO	ONER	COMMISSIONER		
11						
		INI WITNIEGO W	TIEDEOE I Deion	C MaNail Evacutiva		
12	IN WITNESS WHEREOF, I, Brian C. McNeil, Executive Secretary of the Arizona Corporation Commission, have					
13	hereunto set my hand and caused the official seal of the Commission to be affixed at the Capitol, in the City of					
14		Phoenix, this	_ day of	, 2000.		
15		BRIAN C. McNE	TT			
16		Executive Secreta				
17						
18	DISSENT	•				
19						
20	(JBP)					
21						
22						
23	This document is available in alternative formats by contacting Cynthia Mercurio-Sandoval, ADA Coordinator, voice phone number 602/542-0838, E-mail csandoval@cc.state.az.us.					
24	ADA Coordinator, voice phone	number 602/542-08	36, E-man csandovai	(wcc.state.az.us.		
25						
26	NATINGORGE	PACECICAL LIMET IDIDI EAD	ING Consent Order F (Crawfo)	rd) dae		
N:\ENFORCE\CASES\CALUMET.JP\PLEADING\ Consent Order F (Crawford).doc						
		8	Decision No.			

## CONSENT TO ENTRY OF COMMISSION ORDER AND WAIVER OF HEARING

- 1. JEFFERY G. CRAWFORD, ("CRAWFORD"), an individual, admits to the jurisdiction of the Commission over the subject matter of this proceeding. CRAWFORD acknowledges that he has been fully advised of his right to a hearing to present evidence and call witnesses and CRAWFORD knowingly and voluntarily waives any and all rights to a hearing before the Commission and all other procedures otherwise available under Article 11 of the Securities Act and Title 14 of the Arizona Administrative Code. CRAWFORD acknowledges that the Order to Cease and Desist, Order for Restitution, Order for Administrative Penalties and Consent to Same (the "Order") constitutes a valid final order duly rendered by the Commission.
- 2. CRAWFORD knowingly and voluntarily waives any right he may have under Article 12 of the Securities Act to judicial review by any court by way of suit, appeal or extraordinary relief resulting from the entry of this Order.
- 3. CRAWFORD acknowledges and agrees that this Order is entered into freely and voluntarily and that no promise was made or coercion used to induce CRAWFORD into entering into this Consent.
- 4. CRAWFORD acknowledges that he has been represented by counsel in this matter, that CRAWFORD has reviewed this Order with his attorney, and that CRAWFORD understands the terms and conditions contained in the Order.
- 5. CRAWFORD admits the Findings of Fact and Conclusions of Law contained in this Order for the purposes of this proceeding only. CRAWFORD further agrees that he will not challenge the validity of these Findings and Conclusions in any future administrative proceedings before the Commission in connection with this matter.

- 6. CRAWFORD consents to the entry of this Order and agrees to be fully bound by its terms and conditions.
- 7. CRAWFORD acknowledges that interest will continue to accrue on the unpaid balance of the funds ordered to be paid, at the legal rate of interest pursuant to A.R.S. §44-1201(A), until the amount is paid in full.
- 8. CRAWFORD acknowledges that any default under the payment terms of this Order will render him liable to the Commission for the balance of the monies owed, for costs of collection, and for interest at the maximum legal rate.
- 9. CRAWFORD acknowledges that this Order resolves only this administrative action with the Commission and that nothing contained in this Order purports to resolve any other issues which may exist between CRAWFORD and the state of Arizona. Nothing in this Order shall be construed to restrict or preclude any other agency or officer of the State or its subdivisions from initiating other civil or criminal proceedings against CRAWFORD, now or in the future, that may be related to the matters addressed by this Order. Nothing in this Order shall be construed to restrict the State's right in a future proceeding to bring an action against CRAWFORD from or related to facts not set forth in this Order.
- 10. CRAWFORD acknowledges that he has been informed and understands that the Commission or its designee, at the Commission's sole and exclusive discretion, may refer to this matter, or any information or evidence gathered or derived in connection with this matter, to any person or entity having appropriate administrative, civil or criminal jurisdiction. In connection with the above, CRAWFORD acknowledges that no representations regarding the above have been made to induce him to enter into this Order, and no promise or representation has been

8

12

10

made by the Commission or its designee or staff with regard to any potential criminal liability or immunity from any potential criminal liability.

- 11. CRAWFORD states that as a part of the settlement reached herein, he will continue to cooperate with the Securities Division ("Division") in connection with this matter including, but not limited to, providing complete and accurate testimony at any hearing in this matter as may be requested by the Division, and cooperating with the Division regarding the allegations in the present matter and any other matters touching thereon.
- 12. CRAWFORD agrees to forfeit any right, either in law or in equity, to any deferred salaries purportedly owed to him by Calumet Slag for any work or other services provided to the company.
- 13. CRAWFORD acknowledges and agrees that he will abstain from applying for registration as a dealer or securities salesman or from applying for licensure as an investment advisor or investment advisor representative in this state until such time that all restitution and administrative penalties have been paid in full.
- 14. CRAWFORD consents to promptly adhere to any Division request for shareholder listings, investor records and/or other company financial documents in his possession pertaining to Calumet Slag.

Signed: () ( ) Gawle of CRAWFORD

SUBSCRIBED AND SWORN TO BEFORE me, by Jeffery G. Crawford, this day of Motary Public Sendes Keen

My Commission Expires:



Decision No.